Community services

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I. Community Services with deferred prosecution and probation

II.Commutation to Social Labor Services

The deferred prosecution system was first launched in 2002. Aimed at encouraging rehabilitation and reentry of the accused, minor offenders whose sentences are other than death penalty, life imprisonment or a period of imprisonment of no less than three years may be ordered to carry out community services between 40 to 240 hours for a designated government agency, government institution, administrative corporation, community or other institutions or groups of public interest within a certain period of time. This way, the minor offenders may have an opportunity to give back to the society and reflect on their own behaviors through community services, while making positive contribution to the society. Following implementation of the system, labor service with conditional probation was implemented starting in 2006 in a similar manner.

In 2009, the commutation to labor service system was further launched, protecting minor offenders from the stigma of prison sentence, allowing them to maintain their existing job and life while compensating for the losses

^{1.}The term of "Community Services" is used by Article 41 of Crimminal Code of R.O.C and Article 253-2 of the Code of Criminal Procedure. In this article, Community Service means one of deferred prosecution treatments in Article 253-2 of the Code of Criminal Procedure; Social Labor Services means one of replacement of penalty in Article 41 of Crimminal Code of R.O.C.



they have caused in the society and interpersonal relationships by providing pro-bono labor services. In addition to alleviating the fiscal burden of the society and the country, this system also reduces other social problems stemming from prison sentences². According to statistics from the Ministry of Justice, over 112,000 minor offenders have participated in labor services over 7 years of the system's implementation. Over 4 million sessions with a total hour count of over 30 million hours have been logged. Based on minimum hourly wage, the total productivity created exceeds 3.5 billion dollars each vear and saved correctional costs totaling 380 million dollars. The outcome is a win-win-win scenario for the country, the society and the social labor service providers³.

Our office is committed to implementing the social labor service system. We ran a pilot program on the policy even before the deferred prosecution system was incorporated into law and, with excellent outcome achieved, the system was then launched full-scale throughout the country. Led by Head Prosecutor Liu Cheng-Wu from our office, we were proactively engaged in the policy-making process of the Ministry of Justice. We also assisted the Ministry of Justice in producing promotional videos at the start of policy im-

^{2.}Source of information: https://www.moj.gov.tw/ct.asp?xItem=254842&ctNode=30834& mp=001 •

^{3.}Reported by Chen Zhi-Xian, 17 Dec., 2016. *Chinatimes*. http://www.chinatimes.com/realtimene ws/20161217002041-260402 °

plementation, with videos featuring the social labor service provider, the social labor service execution agency and the probation assistants, promoting the system in a easy-to-understand way, and helped people understand the implement process and related rules.

An explanation of the features of the deferred prosecution community services system and social labor system as implemented by our office is provided below:

I.Community Services with deferred prosecution and probation⁴

To thoroughly realize judicial reform and enhance the rapid processing mechanism of minor offenses, Tsai Pi-Yu, head of the MOJ Department of Prosecutorial Affairs, invited Chief Prosecutor Shih Mao-Lin of our Office to convene a meeting on November 29, 2001. They established a taskforce consisting of chief prosecutors, chief probation officers and probation officers to formulate the "Implementation Plan for community services during Prosecutorial Procedure." A trial period of one year began in January 2002 (from January 1, 2002, to December 31, 2002), finally putting a trial mechanism of "community service" in place in Taiwan for the first time.

Upon a successful trial period for the Office's "Implementation Plan for Community Intervention during Prosecutorial Procedure," the Legislative Yuan passed on January 17, 2002 the community services system in the Code of Criminal Procedure with three readings, which was promulgated by the President on February 8 of the same year. On January 7, 2005, the probation with community services system in the Criminal Code was passed after three readings and enforced starting on July 1, 2006.

The Office's community services system has gone through three phases: "Prosecutor Ex Officio Non-Prosecution community services" trial program, deferred prosecution community services and deferred prosecution, and probation with community services.

^{4.} Authored by Probation Officer Li Mei-Ying.

1. Implementation Plan for community services during Prosecutorial Procedure⁵

The Office launched the trial program for the "Implementation Plan for community services during Prosecutorial Procedure" in January 2002, implementing community services targeting minor offenses such as DUI and vandalism. After the defendant completed community services or charity work ordered by prosecutor, ex officio non-prosecution may be granted so that the defendant would not be punished and have a chance to rehabilitate.

Defendants could opt to voluntarily participate in this program. In the case the defendant violated related rules during the program, or failed to execute or had no intention to continue the execution of community services, the regular prosecutorial procedure would resume. The number of sessions of community services depended on the severity of the offense. The program included general education courses (including administrative explanation, legal knowledge, humanistic care, relation between the self and community, and two types of curricula: A (Life Learning) and B (Public Services). Through the program, a total of 1,738 cases of community services were processed, with a successful execution rate of 97.6%. As for the distribution of offenses, offenses against public safety alone accounted for 1,632 cases, accounting for 93.9% of all cases.

After one year of dedicated trial implementation, the Office found that community services would be economical for non-controversial minor offenses as it saved costs and manpower in the trial and prison system. Also, it transformed a "managed model" that stripped citizens of their right of freedom to a "service model" that benefited communities and facilitated public engagement, achieving culture-shaping and guiding functions in the interaction between the government and the public. Therefore, the realization of community services no longer merely played the role of "judicial reform" in government reform, but also "economic reform" and "social reform."

5.Summary from The Study on Trial Community Intervention during Prosecutorial Procedure.

After completion of the program, the Office published "The Study on Trial community services during Prosecutorial Procedure" on September 1, 2003, introducing in details the trial program, its effect, and proposed concrete suggestions for realization of deferred prosecution community services, providing practical experience as references for policy adjustments.

2. Deferred Prosecution Community Services

According to "The Code of Criminal Procedure" passed by the Legislative Yuan on January 17, 2002 after three readings and promulgated by the President on February 8, 2002, prosecutors may order defendants of minor offenses with deferred prosecution to provide over 40 hours and fewer than 240 hours of community services.

Continuing the experience and dedication of the trial program, the Office won top place in the nation for three consecutive years in the "Performance Evaluation of District Prosecutors Office in the Implementation of Deferred Prosecution", which started in 2007.

From the inception of deferred prosecution community services to the end of February 2017, the Office has received 3.730 cases. In terms of offenses, offenses against public safety (including inability to drive safely) reached 1,922, accounting for 51.5%; there were 275 cases of theft, accounting for 7.4%; 219 cases of fraud, accounting for 5.9%; 170 cases of forgery, accounting for 4.6%; and 163 offenses against the Trademark Act. accounting for 4.4%. As shown here, offenses against public safety (including inability to drive safely) accounted for over half of the cases received, making it the main source of deferred prosecution community services.

In the past five years, a total of 48,797 hours in deferred prosecution community services were performed, and the annual completion rates reached at least 83%.

3. Probation with community services

Amendments were made for deferred prosecution to have conditions of treatment, such as "community services." Upon implementation, the measure received positive feedback from



Completion Rate of Deferred Prosecution Social Labor Service (Number of Cases)



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Completion Rate of Probation with Social Labor Service (Number of Cases)



all sectors. Therefore, the Ministry of Justice formulated amendments to probation in the Criminal Code, where judges may grant probation with conditions of community services similar to deferred prosecution. The Legislative Yuan passed the amendments to Criminal Code on January 7, 2005, which were implemented on July 11, 2006. For minor offenders with short-term imprisonment, the rules for deferred prosecution may be referenced to include community services as condition for probation, in aim to encourage minor offenders to reflect and right their wrongdoings.

From the start of probation with community services to the end of February 2017, the Office has received a total of 1,610 cases; in terms of convictions, offenses against public safety (including inability to drive safely) reached 350, accounting for 21.7%; there were 151 cases of fraud, accounting for 9.4%; 126 offenses against Drug Prevention Act, accounting for 7.8%; 123 cases of theft, accounting for 7.6%; 77 cases of

6.Authored by Probation Officer Qiu Shu-Wei.

forgery, accounting for 4.8%. The data shows that the percentage of offenses against public safety (including inability to drive safely) has significantly dropped. However, both deferred prosecution and probation remain the main target for the implementation of community services.

In the past five years, a total of 80,148 hours in probation with community services was performed, and the annual completion rates reached at least 93%.

4. Special Programs on Deferred Prosecution and Probation with community services

(1) Charity Bread Delivery and Baking Training⁶

Probationer Chuang, participant in the Office's deferred prosecution community services program, completed 120 hours of community services from January 26, 2014 to July 25, 2015.

A. Execution Plan

(a) Deliver 5,000 pieces of free natural



24 Mar., 2015, Deliver free natural yeast bread to disadvantaged groups and individuals of TFCF South Center.



yeast bread to disadvantaged groups and individuals.

b.Provide baking skill training.

i. TFCF South Center

Hours: 80 hrs

Target: Parents of families supported by TFCF

Purpose: Teaching disadvantaged families professional baking knowledge and related skills so that they could bake their own pastries and sell them at the Center's vending booths to increase income.

ii. Taipei Detention Center

Hours: 40 hrs

Target: Inmates

Purpose: For inmates to learn professional skills

(2) Microcinema on Restorative Justice⁷

Probationer Niu in the Office's probation with community services program completed 60 hours of community services from February 1, 2015 to September 15, 2016.

A. Execution Plan

Niu is an established film director, and through extensive discussions, the Office decided to leverage his expertise to produce a promotional film on restorative justice. Prior to shooting, the Office arranged Director Niu and his team to conduct in-depth interviews with Head Prosecutor Hsu Yu-Ju, who was in charge of restorative justice affairs, and a number of senior facilitators of restorative justice before completing the script.

B. Content of the Restorative Justice Promotional Film

(a) Script Concept:

The conceptual film conveys the core values of "restorative justice". Both the victims and the perpetrators, when facing loss and harm, may close themselves off and indulge in endless sorrow and bitterness. On the other hand, they may also learn to let go of hatred and rediscover the infinite beauty of the world. "Restorative justice" is that door ready to open for both parties at all times, providing people an opportunity

^{7.}Authored by Probation Officer Lin Ya-Ying.



to take the first step towards forgiveness and recovery on the path back to a happy life.

(b) Content of the Short Film (Narration):

In our life, how many mistakes will we make, how many people will we hurt, and how many will hurt us...?

Victims, perpetrators, we repeatedly play these two roles.

What's done is done, and there is nothing we can do to undo it.

There is no trial that is absolutely fair and just.

Jesus Christ said, "Love thy enemies." Buddha said, "Heaven and Hell are separated by one mere thought."

Forgive, so you can let go of the pain and burden.

(c) Execution Outcome

After production was completed, the short film was uploaded onto the Office's restorative justice webpage. The goal was to trigger viewers' interest in restorative justice with the director's fame and the imagery of the film, so that they would be motivated to learn about the spirit and meaning of restorative justice, thereby significantly enhancing the promotion of restorative justice!

(3) Anti-Drug and Alcohol Action Drama⁸

Probationer Jin in the Office's deferred prosecution with community services program was required to complete 40 hours of community services for breaching the Drug Prevention Act and performed the service from January 7,

^{8.} Authored by Probation Officer Shen Ya-Jing.



2016 to January 6, 2017.

A. Execution Plan:

(a) Jin is a celebrity and renowned street dancer in Taiwan. After discussion, the Office made arrangement for Jin to provide cleaning service at Sindian Drug Abuser Treatment Center, hoping to help him realize that drug abusers face penalties such as admission to the treatment center. Leveraging his expertise, the Office also launched the "Atonement Boys" street dance group with four other social labor service providers and substitute military servicemen. At the press conference on signing of a MOU on Anti-DUI and Drugs between the Office and Taipei City Government, the group performed a street dance/action drama they wrote and choreographed to promote the fight against DUI and drugs.

(b) To educate kids on the fight against drugs, the Office and the International Cultural Educational Foundation cooperated and arranged for Jin to teach street dancing to children from disadvantaged families sponsored by the foundation during the winter break, engaging them in healthy and proper leisure activities so that they learn to say no to drugs through an entertaining way!

B. Execution Outcome

(a) The Anti-DUI and Drugs action drama was covered and reported by TV and print media, allowing the fight against DUI and drugs to be promoted to the general public in a casual and easy-to-understand way.

(b) By learning street dancing, children of disadvantaged families gained exposure to diverse development opportunities, boosting their confidence and reducing the likelihood of deviant behaviors.

(4) Famous Singer Promotes Anti-Drugs and Anti-Election Bribery

Probationer Yang in the Office's deferred prosecution with community services program was required to complete 60 hours of community services due to forgery and performed the service from July 3, 2007 to May 2, 2008.

A. Execution Plan:

Yang is a famous singer, and upon confirmation of the implementation of deferred prosecution with community services, the Office received lots of invitations from around the country. The Office also leveraged his expertise to plan various legal promotional activities targeting a nationwide audience in aim to maximize the effect in crime prevention.

B. Content of Activities:

(a) "Anti-Sexual Assault, Abuse, andHuman Trafficking" Promotion.

(b) "Comprehensive Care: Help Me, Save Me" After-Care Promotion.

(c) Taipei County Government "Dancing to Fight Corruption" Anti-Corruption Promotion.

(d) After-care Day Activities at Taichung Women's Prison.

(e) Filming of PTS "Anti-DUI and Street Racing and Anti-election Bribery" Promotional Video.

(f) Hualien District Prosecutors Office Anti-election Bribery Promotion Activities and Hualien Prison "2008 Warmth in Winter".

(g) Shilin District Prosecutors Office "Guinness Record Dominos Anti-election Bribery" Promotion.

(h) Fundraising at "Year End with Love"Folk Song Charity Concert for persons with disabilities.

(i) "Youthful, Fun and Chill ! " Anti-Drugs and Legal Education Concert for Youth.

(j) "2008 Penghu Ecology and After-Care Promotion Program" Ocean Protection Ambassador.



(k) Filming of "Anti-Drugs and AIDS" Promotional Video.

C. Execution Outcome:

(a) Through personal influences, Yang helped raise awareness for crime prevention and build staunch understanding of the law.

(b) The filming of charity videos to help give wider recognition and attention to charity and social welfare issues.

(c) Promotion of soft justice.

(5) Summer Crime Prevention Promotion by Professional Basketball Player

Probationer Chien in the Office's deferred prosecution with community services program was required to complete 40 hours of community services



due to fraud. He performed the service from May 2, 2008 to March 1, 2009.

A. Execution Plan

Chien is a famous basketball player. The Office planned the "Say No to Drugs" Basketball Shooting Machine event to provide youth with an option in positive leisure activities, guide youths and the participating public toward positive and healthy exercises and activities, and connect social support networks to construct a lively living environment and interpersonal resources. Through the legal education activity, the Office also aimed to raise awareness in fighting "drugs," "violence," and "cyber" and "general" crimes and their bad influences on the society, so that citizens may learn to recognize clues to crimes in

their daily life to achieve prevention of deviant behaviors and crimes.

(a) Content of Activity:

i. Qualification: Application is open to all students and new graduates of public and private junior and senior high schools and senior students in elementary schools under the jurisdiction of the Office.

ii. Rules of Participation: The competition was divided into High School, Junior High School, and Elementary School divisions. Teams represented their own schools, and each division is further divided into individual and team sections. The competition was carried out over two rounds. iii. Legal Education and Promotion: To implement the summer crime prevention program for youths, posters and banners were displayed at the competition venue; a quiz contest was also held to engage the players and audience to enhance the effect of the promotion.

B. Execution Outcome:

(a) Enhanced the knowledge of all participants on drugs, violence, and cyber and general crimes, raising crime prevention awareness in children, youths, and the general public.

(b) Helped to enhance self-confidence and positive self-concept of youths to





功募款。(陳鳳如報導) 緩起訴制度實施到現在已經五年,由於緩起訴的目的,是希望給當事人一 個改過自新的機會,因此,檢方除了可以要求當事人捐款給公益團體之 外,也可以要當事人必須到養老院或創世基金會等地點、服義務勞務。有 鑑於農曆過年即將到來,寫了讓孤苦無依、癱瘓和肢體殘障,無法謀生的 老人,可以感受到社會的溫暖,法務部於是找來曾經獲得檢方緩起訴的民 歌手王瑞瑜等人,以實際行動,關懷老人。台北地檢署襄關主任檢察官林

錦村也說,這些結合公益與關懷的活動,也可以說是柔性司法的展現。 (t):

此外,看到養老院已經斑驳的牆壁,還有一名經營油漆工程公司的蔡姓更 生人,也願意慷慨解囊,在過年前替養老院粉刷牆壁,好讓老人家能夠提 前感受過年的氣氛。

新聞總覽

中國廣播公司

4 Jan., 2008, United Daily News C1

》聯合勸募串聯你我的愛 》中廣網站換新裝歡迎加入成為中廣之友







9 Feb., 2007, United Daily News A6



8 Apr., 2008, United Daily NewsC2



42歲的錢運送, 已有25年剪髮 經驗;去年12月2日傍晚6時許, 錢與朋友、員工在餐廳聚餐喝酒 之後, 騎機車在塔城街違規紅 燈石轉,被警方攔檢,酒測值達 0.68,超過安全酒測值,依公共 危險將他移送台北地檢署俱辦。

檢方調查時,錢聽說十分後悔 酒後騎機車。檢察官認為他犯後 態度良好,要求他義務勞動60小 時,對他處分緩起訴1年,觀護 人安排他替弱勢團體剪頭髮。 昨天下午1時30分,錢優選到 達義剪第一站兆如老人安養中心,為住在6樓的老人家剪頭髮, 在3個小時共剪了30位老人,老 人家都愛漂亮,修剪前主動要求 髮型、照鏡子,他一一照辦。他 說,用這種方式回饋社會感覺很 快樂。

台北市觀護志工協進會理事吳 寶湖,昨天到兆如養護中心接受 錢鄒擁義剪,並致聞兆如養護中 心1萬元慰問金。台北地檢署表 示,運用緩起訴處分人的專長, 可以讓義務勞動更有效率和發揮 最大的效益。



因酒駕而被判勞動服務60小時的錢選選(左),昨天在 觀護人陪同下前往老人安養中心替老人剪髮。 記者高彬历/攝影